

Message Text

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53-L

ORIGIN ACDA-10

INFO OCT-01 EUR-12 EA-06 IO-10 ISO-00 ERDA-05 PCH-02 SAJ-01

SAM-01 CIAE-00 H-02 INR-07 L-03 NSAE-00 OIC-02 OMB-01

PA-01 PM-03 PRS-01 SP-02 SS-15 USIA-06 TRSE-00

DODE-00 NSC-05 BIB-01 /097 R

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ACDA/IR:DBLACK

DOD/ISA:GHARLOW

EUR/NE:WBUELL

PM/DCA:H.PHELPS

EUR/RPM:GCHRISTIANSON

NSC:MGUHN

ACDA/NWT:RMIKULAK

C:JKELLY

S/P:JKALICKI

EA/ANP:HLANGE

IO/UNP:RLONG

L/UNP:MMATHESON(INFO)

ERDA:STHOMPSON(INFO)

JCS:COL. WILMOT

S/S-MR.ORTIZ

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FM SECSTATE WASHDC

TO AMEMBASSY HELSINKI

INFO AMEMBASSY COPENHAGEN

AMEMBASSY MOSCOW

AMEMBASSY OSLO

AMEMBASSY STOCKHOLM

AMEMBASSY REYKJAVIK

USMISSION NATO

USMISSION GENEVA

USMISSION USUN NEW YORK

AMEMBASSY WELLINGTON

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AMEMBASSY CANBERRA

AMEMBASSY SUVA BY POUCH

C O N F I D E N T I A L STATE 133583

E.O. 11652: GDS

TAGS: PARM, FI

SUBJECT: NORDIC NUCLEAR WEAPON FREE ZONE (NNWFZ)

REF: (A) HELSINKI 1164 (NOTAL); (B) STOCKHOLM 2632 (NOTAL)

1. SINCE AT LEAST SOME FINNISH OFFICIALS PROFESS UNAWARENESS OF US POSTURE ON NNWFZ QUESTION, IT WOULD SEEM USEFUL, AS OPPORTUNITIES ARISE IN HELSINKI AND ELSEWHERE, TO BE MORE DIRECT IN OUR COMMENTS ABOUT THE PRACTICAL REALITIES INVOLVED IN THE KEKKONEN PLAN AND VARIANTS PUT FORWARD FROM TIME TO TIME, INDICATING THAT WE DO NOT SEE HOW AN ACCEPTABLE NWFZ COULD BE ESTABLISHED IN THE AREA CONTEMPLATED. ON THE OTHER HAND, WE SEE NO CAUSE FOR UNDUE CONCERN IN FINNISH PERSISTENCE IN SEEKING TO PROMOTE A NORDIC NUCLEAR WEAPON FREE ZONE IN VIEW OF THE UNLIKELIHOOD OF SUPPORT FOR SUCH A PLAN ON THE PART OF SOME OF THE OTHER COUNTRIES IN THE REGION- IN ANY EVENT, WHATEVER THE FACTORS ARE THAT STIMULATE KEKKONEN TO SEEK SUPPORT FOR OR INTEREST IN HIS CONCEPT, THERE SEEMS LITTLE LIKELIHOOD OF TURNING HIM OFF.

2. IN DISCUSSING THE MATTER WITH THE FINNS, THE EMBASSY SHOULD DRAW ON STATE 269513 OF DEC 9, 1974, WHICH PROVIDED STATED US POLICY AND CRITERIA REGARDING NWFZS. THAT POSITION SHOULD BE REINFORCED BY USING THE FOLLOWING

EXCERPT ON NWFZS FROM US REP'S MAY 30 STATEMENT SETTING FORTH US VIEWS ON THE CONFERENCE DECLARATION AT THE NUCLEAR NONPROLIFERATION TREATY REVIEW CONFERENCE:
QUOTE: WITH RESPECT TO NUCLEAR-FREE-ZONES, WE BELIEVE THAT THE CREATION OF SUCH ZONES COULD EFFECTIVELY COMPLEMENT THE NPT AS A MEANS OF PREVENTING THE SPREAD OF NUCLEAR EXPLOSIVE CAPABILITIES. WE HAVE EMPHASIZED THAT,
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TO BE EFFECTIVE, REGIONAL ARRANGEMENTS SHOULD MEET THE FOLLOWING CRITERIA:

THE INITIATIVE SHOULD BE TAKEN BY THE STATES IN THE REGION CONCERNED. THE ZONE SHOULD PREFERABLY INCLUDE ALL STATES IN THE AREA WHOSE PARTICIPATION IS DEEMED IMPORTANT. THE CREATION OF THE ZONE SHOULD NOT DISTURB NECESSARY SECURITY ARRANGEMENTS; AND PROVISION MUST BE MADE FOR ADEQUATE VERIFICATION. FINALLY, WE DO NOT BELIEVE THAT THE OBJECTIVES OF NONPROLIFERATION WOULD BE SERVED IF A NUCLEAR FREE ZONE ARRANGEMENT PERMITTED THE INDIGENOUS DEVELOPMENT OF NUCLEAR EXPLOSIVES BY NON-NUCLEAR WEAPON STATES, OR FAILED TO SAFEGUARD AGAINST

DIVERSION OF NUCLEAR MATERIALS TO SUCH USE. END QUOTE

3. IN COMMENTING ON THE FOREGOING, YOU SHOULD STATE THAT WHILE WE WOULD NOT WANT TO PREJUDGE ANY NWFZ PROPOSAL, IT IS IMPORTANT TO EMPHASIZE THE CRITERION THAT "THE CREATION OF THE ZONE SHOULD NOT DISTURB NECESSARY SECURITY ARRANGEMENTS." THREE OF THE NATIONS ENVISAGED AS BEING WITHIN THE NORDIC ZONE ARE MEMBERS OF THE NATO ALLIANCE, WHOSE DEFENSE RESTS ON ALLIANCE DOCTRINES OF FLEXIBLE RESPONSE AND NUCLEAR DETERRENCE. WE CANNOT ENVISAGE ANY WAY TO ESTABLISH A NORDIC NUCLEAR WEAPON FREE ZONE THAT WOULD NOT SERIOUSLY IMPAIR NATO RELATIONSHIPS, AND THUS FAIL TO MEET THE CRITERION OF NOT DISTURBING NECESSARY SECURITY ARRANGEMENTS. YOU MAY SAY THAT OUR REPRESENTATIVE ON THE EXPERTS GROUP STUDYING NWFZS IN GENEVA (SEE FOLLOWING PARA) WILL BE INSTRUCTED TO MAKE SIMILAR COMMENTS CONCERNING OTHER NWFZ PROPOSALS RELATIVE TO EUROPE AND THE MEDITERRANEAN.

4. THE EMBASSY SHOULD NOTE THAT THE US PLANS TO CONTINUE TO PARTICIPATE CONSTRUCTIVELY AND WITH AN OPEN MIND IN THE COMPREHENSIVE STUDY OF THE QUESTION OF NUCLEAR WEAPON FREE ZONES IN ALL ITS ASPECTS TO BE CARRIED OUT BY GOVERNMENTAL EXPERTS UNDER THE AUSPICES OF THE CCD AT GENEVA THIS SUMMER. IN KEEPING WITH OUR SUPPORT OF THE FINNISH-SPONSORED RESOLUTION IN THE 1974 UNGA, WHICH GAVE RISE TO THIS STUDY, WE WANT THE STUDY TO BE A SUCCESS AND WILL CONDUCT OUR PARTICIPATION ACCORDINGLY. CONFIDENTIAL

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THIS INCLUDES NOT ATTEMPTING TO CONSTRAIN OTHERS FROM SETTING FORTH THEIR VIEWS ON ANY ASPECT OF THE OVERALL NWFZ QUESTION AS THEY CHOOSE, AND CERTAINLY NOT TRYING TO INHIBIT THE STATEMENT OF SUCH VIEWS IN ADVANCE.

5. THE EMBASSY SHOULD BE GUIDED BY THE ABOVE IF IT HAS CONTACT (TO WHICH WE WOULD HAVE NO OBJECTION) WITH THE FINNISH EXPERT, PROFESSOR KEIJO KORHONEN, CONCERNING HIS INTENTIONS WITH RESPECT TO THE NWFZ AT GENEVA (REFTEL A, PARA 7). SHOULD KORHONEN SEEK CONSULTATION, YOU SHOULD, OF COURSE, BE RESPONSIVE AS WE MAY LEARN SOMETHING OF INTEREST, AND WE WOULD NOT WANT TO DISCOURAGE HIM FROM OPENING A DIALOGUE. IN ANY CASE US REPS WILL EXPECT TO MAINTAIN CONTACT WITH KORHONEN AND OTHER FINNISH PARTICIPANTS IN STUDY IN GENEVA, WHERE WE THINK THE FOCUS OF ATTENTION ON NWFZS SHOULD BE DIRECTED FOR NOW. KISSINGER

NOTE BY OCT: POUCH TO SUVA

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